

Fiscal impact reports (FIRs) are prepared by the Legislative Finance Committee (LFC) for standing finance committees of the NM Legislature. The LFC does not assume responsibility for the accuracy of these reports if they are used for other purposes.

Current FIRs (in HTML & Adobe PDF formats) are available on the NM Legislative Website (legis.state.nm.us). Adobe PDF versions include all attachments, whereas HTML versions may not. Previously issued FIRs and attachments may be obtained from the LFC in Suite 101 of the State Capitol Building North.

FISCAL IMPACT REPORT

ORIGINAL DATE 02/02/08

SPONSOR Berry LAST UPDATED _____ HM 46

SHORT TITLE Study Pre-Apprenticeship Curriculum SB _____

ANALYST Hanika-Ortiz

APPROPRIATION (dollars in thousands)

Appropriation		Recurring or Non-Rec	Fund Affected
FY08	FY09		
	No Appropriation		

(Parenthesis () Indicate Expenditure Decreases)

SOURCES OF INFORMATION

LFC Files

Responses Received From

New Mexico Public Education Department (PED)

SUMMARY

Synopsis of Bill

House Memorial 46 requests a study be performed on the implementation of a pre-apprenticeship curriculum in high school career-technical programs.

FISCAL IMPLICATIONS

Agencies will have expenditures in providing staff time to support the study.

The PED's Career Technical Workforce Education Bureau (CTWEB) would be charged with participating in the study committee. However, CTWEB is federally funded and absorbing this charge with existing federally funded positions may raise the issue of supplanting.

SIGNIFICANT ISSUES

House Memorial 46 provides for the following:

- New Mexico has one of the highest dropout rates in the United States.
- Only twenty-three and nine-tenths percent of New Mexico high school graduates go on to attend college.

House Memorial 46 – Page 2

- Students who are not college-bound currently have inadequate options to keep them engaged in school and on track for graduation.
- Limited educational resources are currently dedicated to career-technical and vocational training.
- An untrained and uninterested student has a higher likelihood of becoming involved in gangs and other counterproductive behavior.
- There is an ongoing demand for well-trained employees in many technical fields in this State and those jobs have high pay scales and provide benefits.
- Students should have an opportunity to start a trades-based career path during their junior and senior years of high school through pre-apprenticeship programs.
- Students enrolled in a pre-apprenticeship curriculum will be better prepared to enter registered apprenticeship programs with some required coursework completed after high school graduation.
- Industry experts are often the most qualified teachers for pre-apprenticeship programs and pre-apprenticeship curriculum development.
- It is in the public interest of the state to encourage and facilitate the formation of cooperative relationships among business, labor and educational institutions to develop industry-taught pre-apprenticeship programs in order to give students the skills to meet workforce needs.
- Any program or curriculum development that results from the cooperative relationship among business, labor and educational institutions should be called "Running Start for Careers."

The Memorial resolves that findings and recommendations be presented to the legislative education study committee and any other appropriate legislative committee during the 2008 interim.

PERFORMANCE IMPLICATIONS

PED reports that to advance economic development, Governor Richardson initiated seven career clusters to address the need for a highly trained workforce. This memorial could closely align to clusters like the following, which encompass career and technical education programs already being implemented across the state and others: Engineering, Construction, Manufacturing and Agriculture Cluster (with pathways in construction, trades, installation and repair, etc.) and the Energy and Environmental Cluster (with pathways in government inspection, machining, instrument and electrical, etc.).

PED also reports that this study would support PED's goal to increase academic excellence and student achievement. Additionally, CTE provides relevance to a curriculum and hands-on instruction that may impact the annual cohort graduation rate for ninth graders who entered school year 2004-2005.

ADMINISTRATIVE IMPLICATIONS

The Memorial requests that the public education department, the higher education department, the workforce solutions department, the economic development department, the association of commerce and industry, industry advocacy groups and registered apprenticeship programs in the state be requested to study the feasibility of implementing an industry-taught pre-apprenticeship curriculum in high school career-technical programs.

CONFLICT, DUPLICATION, COMPANIONSHIP, RELATIONSHIP

Duplicates SM 36

TECHNICAL ISSUES

PED notes that this study would be supportive of educational redesign in New Mexico. The memorial expresses that New Mexico demographics show a need for supporting the position of the Rural Economic Development Committee in seeking funding for schools throughout the state to ensure that students get instruction in industrial arts, auto mechanics, welding, plumbing, electricity, etc. However, this memorial does not appear to use language parallel to the high school redesign legislation enacted in 2007. A name change could:

- differentiate between the old ('vocational') and new (career technical education CTE) paradigm of instructional best practices;
- address professional development for teachers to include Programs Of Study (POS). The POS is a rigorous, sequential, aligned course of study leading to an industry recognized credential/certificate, or Associate or Bachelor's Degree; the POS is based on innovative ideas contained within high school redesign for the 21st Century.

The memorial does not identify a lead agency to develop, administer and oversee the activities designated in the memorial.

OTHER SUBSTANTIVE ISSUES

PED has the following comments:

More than 80 percent of respondents in the 2005 National Association of Manufacturer's Skills GAP Report indicated that business is experiencing a shortage of qualified workers overall – with 13 percent reporting severe shortages in some areas and 68 percent indicating moderate shortages in others. Career technical education plays a vital role in helping American business close this gap by building a competitive workforce for the 21st Century.

Further, CTWEB will begin collecting data in 2008-2009 regarding academic and CTE improvement by instituting performance measures applicable not only to schools receiving Carl D. Perkins Vocational and Technical Education Act funding, but to all CTE students. To promote continuous program improvement, criteria has been established to support state and local performance measures, and an electronic data reporting system has been designed to assess the effectiveness of CTE throughout the state. The core indicators for success have been identified as follows:

- Student attainment of challenging academic content-aligned standards (New Mexico Content Standards, Benchmarks, along with Performance Standards) and student academic achievement standards, as adopted by the state under the Elementary and Secondary Education Act (ESEA) (NCLB) and measured by the state-determined proficiency levels on the academic assessment under ESEA;
- Student attainment of career and technical skill proficiencies, including student achievement on technical assessments, that are aligned with industry-recognized standards, if available and appropriate;
- Student rates of attainment in each of the following areas: A) a secondary school diploma; B) a GED credential, or other state-recognized equivalent (including recognized alternative

House Memorial 46 – Page 4

standards for individuals with disabilities); C) a proficiency credential, certificate, or degree, in conjunction with a secondary school diploma (if offered by the state);

- Student graduation rates as described in the ESEA (NCLB);
- Student placement in postsecondary education or advanced training, in military service, or in employment; and
- Student participation in and completion of career-technical education programs that lead to nontraditional fields.

ALTERNATIVES

PED suggests that this study could be incorporated into other related funded legislation such as SB 170, High School Vocational Training.

WHAT WILL BE THE CONSEQUENCES OF NOT ENACTING THIS BILL

It is likely that a feasibility study would not be performed on the implementation of an industry-taught pre-apprenticeship curriculum in high school career-technical programs.

AHO/bb